

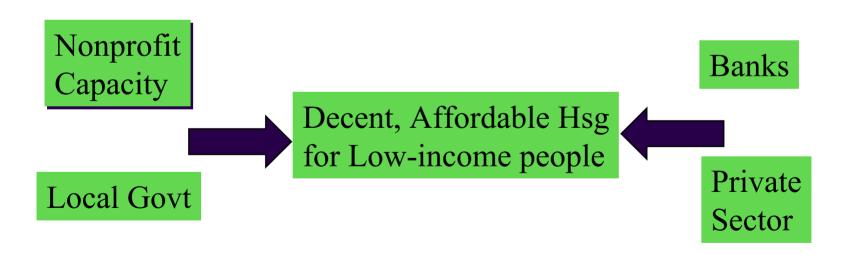
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Overview of the HOME Program





- National Affordable Housing Act 1990
- Objectives:



\$\$ Allocation and Expenditure

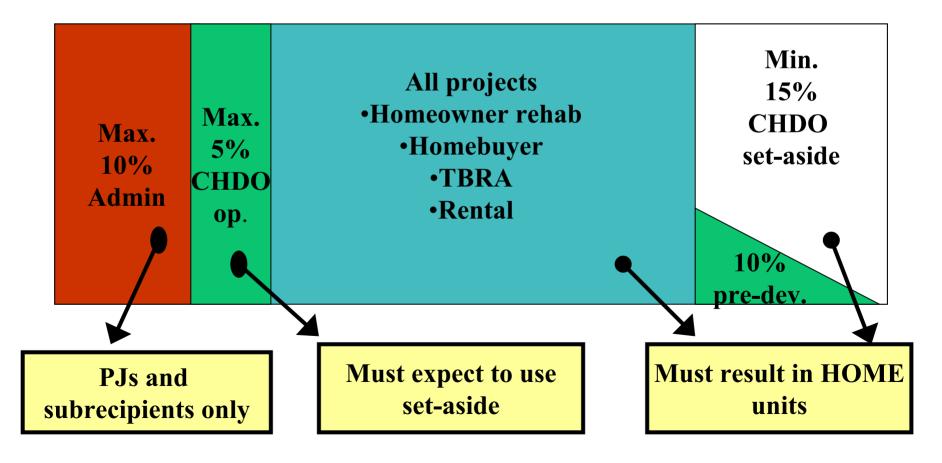


- Up to 10% for admin
- Up to 5% for CHDO operating
- At least 15% for CHDO <u>development</u> <u>project</u> activities → <u>HOME units</u>
 - including 10% for predevelopment loans
- All the rest for other <u>project</u> activities



PJ Allocation





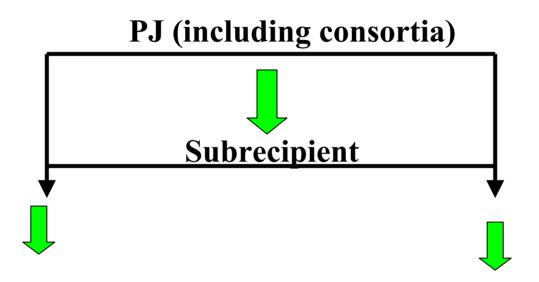
\$\$ Allocation and Expenditure



- Deadlines:
 - Commit funds within 24 months
 - Expend funds within 5 years
- Commitment means



Roles and Relationships



Low-income owners Low-income buyers Low-income tenants **Owners and Developers**

- Private for profit
- Private/public nonprofit
- •CHDOs



Who's Who: PJs

- Recipient of funds
- May be State, local or consortia
- Responsible for effective use of funds



Who's Who: Consortia

- Formed by agreement and authorizing certifications
- Ideally has unified goals and plan; develops consolidated plan
- Consortium must determine how to:
 - deliver services
 - allocate funds
 - meet match obligation
 - monitor for compliance



Consortia (II)

- Lead agency accepts responsibility for compliance with Program rules, all other applicable Federal requirements, and proper administration of Federal funds
- Responsibilities cannot be shifted to any other entity
- Subrecipients should be selected and monitored based on capacity, production and compliance criteria



Who's Who: CHDOs

- Private nonprofit
- Special legal, organizational, capacity criteria
- 15% allocation
- Act as owner, sponsor, developer



Who's Who: Subrecipient

- Public agency or nonprofit administers all or portion of program
 - Developer/owner is not subrecipient
- Should have:
 - Assigned staff with capacity and expertise
 - Ability to track costs just to HOME
 - Responsiveness in production and reporting





- Match = 25%
- Monitoring, reporting, recordkeeping





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General Administrative and Financial Requirements

Admin and Financial Requirements



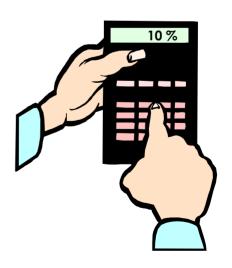
- This chapter covers:
 - Eligible admin and planning costs
 - The Consolidated Plan
 - Uniform administrative requirements
 - Written agreements
 - Conflict of interest provisions
 - Religious organizations
 - Investment trust accounts
 - Integrated Disbursement and Information System
 - Program income and other revenues



Eligible Admin and Planning Costs



- May use up to 10% of annual allocation plus 10% of program income
- Two options for calculating staff costs:
 - Entire salary/wages <u>OR</u>
 - A pro-rata share
- Choose one option!





Admin/Planning Costs

- Other eligible costs may include:
 - Services
 - Administration of TBRA
 - Public information
 - Fair Housing
 - Preparation of Consolidated Plan
 - Compliance with other federal requirements

Admin Vs. Project Costs (I)



- Certain costs directly related to carrying out HOME projects may be either admin OR project costs:
 - Appraisals
 - Work specifications
 - Construction inspections and oversight
 - Underwriting
 - Relocation, environmental reviews, etc.
 - Counseling



Admin Vs. Project Costs (II)



- If costs are charged to a project:
 - Counts in maximum subsidy limit
 - Triggers 25% match
- Must be charged to admin if project does <u>not</u> go forward
- TBRA admin <u>always</u> admin cost
- Project costs incurred by property owner <u>always</u> project costs



The Consolidated Plan



- The Consolidated Plan
 - Up to 5 year plan for use of HOME, CDBG, ESG and HOPWA
 - Describes community and its needs
 - Describes priorities and resources
- Action Plan
 - Annual update to Con Plan
 - Application for HOME (and other funds)

Plan B

Plan A

Uniform Administrative Requirements



- PJs and other government entities must adhere to:
 - OMB Circular A-87 (cost principles)
 - Provisions of 24 CFR Part 85 (uniform standards)
 - 24 CFR Part 44 (audits)



Uniform Requirements

- Subrecipients that are nonprofit organizations:
 - OMB Circular A-122 (cost principles)
 - Provisions of 24 CFR Part 84 (uniform standards)
 - 24 CFR Parts 45 (audits)
- CHDOs:
 - 24 CFR 84.21 only

Written Agreements (I)

- Written agreement required prior to committing or disbursing funds
- Required contents:
 - Use of funds
 - Reversion of assets/program income
 - Uniform administrative requirements
 - Other program requirements
 - Requests for disbursements





Written Agreements (II)

- Required contents (cont.):
 - Records and reports
 - Enforcement provisions
 - Project requirements (e.g., affordability)
 - Conditions for religious organizations
 - CHDO provisions
- Other provisions may be included





Conflict of Interest

- PJs, state recipients and subrecipients must comply with:
 - 24 CFR Parts 84 and 85
 - Provisions in HOME regulations
- For owners, developers and sponsors:
 - New provision in HOME regs (92.356(f))



Religious Organization

- HOME funds may NOT be provided to religious organizations, but...
 - A secular entity may acquire housing from a religious organization
 - A religious organization may establish a secular entity
 - Housing must be available to <u>all</u> persons

HOME Investment Trust Accounts



- Account in U.S. Treasury holds the HOME allocation to the PJ
- Corresponding local bank account:
 - Holds all electronic draws from Treasury
 - Holds all other program funds including program income, recaptured funds, matching funds and shortfall dollars.

Integrated Disbursement and Information System (IDIS)



- Accounts for disbursements of funds
- Collects and reports program performance information
- PJ uses PC link to IDIS to:
 - Set up specific projects, reserving funds
 - Reserve funds for organizations
 - Draw down funds
 - Report project information

IDIS Tips



- Local program = IDIS "project"
- Local project = IDIS "activity"
- Recommend reporting program income at time draw is made
- Actual expenditures rarely = IDIS set-up
 - Always reconcile at end
- Match is recorded locally



What is Program Income?

- Program income is gross income received by PJ, state recipient or subrecipient directly generated by:
 - Use of HOME funds OR
 - Matching contributions



Program Income Is Not:

- CHDO proceeds
 - Must go to affordable housing activity
- Recaptured funds
 - From homebuyers; treated like program income, except no 10% for admin
- Returned funds
 - Repaid from non-eligible project or activity; must return to Treasury account

Receiving and Using Program Income



- Income recognized when received by PJ, state recipient or subrecipient; prorated if appropriate
- Income must be deposited in PJ's local HOME account; 10% for admin OK
- State recipient/subrecipient may be authorized by PJ to retain income
- Income must be used according to HOME rules and requirements - before other funds are drawn





- May incur costs later of:
 - Beginning of program year;
 - Con plan received by HUD
- Capped at 25% of grant unless HUD approval



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General Program Rules

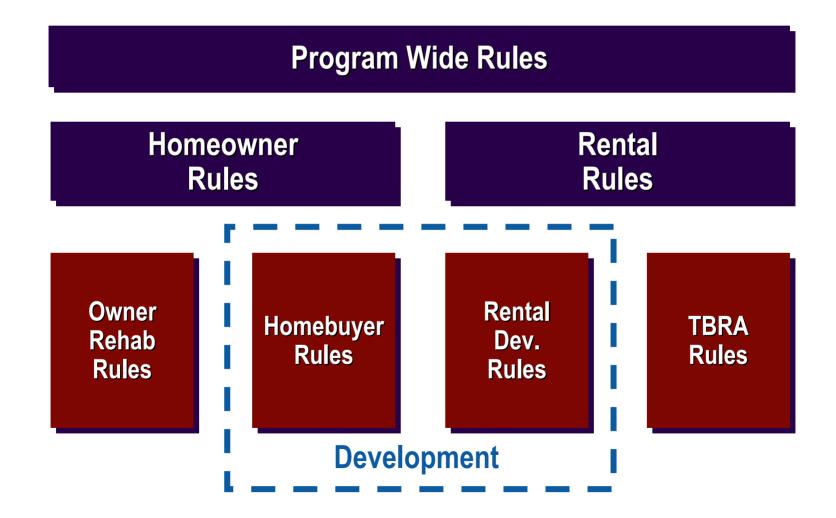




- The HOME Program is 4 programs in 1
 - Homeowner Rehab
 - Homebuyer
 - Rental Development (New Construction or Rehab)
 - TBRA (Rental Subsidy)

Rules





Program Wide Rules

- Defining a Project
- Form and Amount of Subsidy
- Eligible and Ineligible Costs
- Condition of Property
- Maximum Income
- Concept of Affordability
- Federal Cross-Cutting Requirements



Definition of a Project

- Site(s) under common ownership, management and financing
- One or more families under one TBRA program
- Assisted with HOME funds as a single deal
- A single set up in IDIS

Form of Subsidy

- Lots of choices
 - Loans
 - Interest or no interest
 - Payments or no payments
 - No payments for a while, then payments
 - Forgiven over time
 - Grants
 - Interest Subsidies
 - Equity Investments
 - Loan Guarantees



Amount of Subsidy

- Minimum = \$1,000 per unit (not TBRA)
- Maximum = 221(d)(3) limit
 - Available only from HUD hub office multifamily division
 - Contact local field office for assistance





- New Construction
- Rehabilitation
 - Standard Rehab
 - Reconstruction
 - Conversion
- Acquisition
 - Vacant Land
 - Improved Land

Eligible Costs (continued)

- Site Improvements
- Demolition
- Relocation
- Refinancing
- Project Soft Costs
- Project Delivery Costs (except TBRA)





- Reserve Accounts
- TBRA in Certain Units
- Match for Other Federal Programs (except McKinney)
- Public facilities
- Assistance to:
 - Public Housing

Ineligible Costs (continued)



- Acquisition of PJ-Owned Property (unless acquired for a HOME project)
- Project Based Rental Assistance

Condition of Property

- HOME \$ is spent → "standard" unit
- Different definitions of "standard" for different activities
- 3 Types of Codes Apply
 - Building Codes
 - Housing Codes or Standard
 - Rehabilitation Standards



Maximum Income

- 100% of HOME \$ help people ≤ 80% MFI
- Lower income guides for some activities
- Note: different than CDBG

What Counts as Income?

- 3 Definitions
 - Section 8
 - IRS Adjusted Gross Income
 - Census Long Form
- Source Documents
- Anticipated Income

HOME Model Guide: Technical Guide for Determining Income and Allowances for the HOME Program: Second Edition (HUD 1780, June 1999)





- Anticipate income for next 12 months
- Verify -- 3rd party or review of documents
- Compare income to low income limits to determine eligibility
- Recertify annually



Part 5 Definition

- For eligibility look at gross income
- Income of all adults
- Follow list of income inclusions and exclusions
- Consider income from assets



Census Long Form

- Look at list of income inclusions and exclusions
- Assets treated differently than Part 5

IRS 1040



- Has list of income inclusions
- Also has deductions for adjusted gross income
- Assets different than under Part 5



Concept of Affordability

- Appropriate return on federal investment
- Amount of HOME \$ establishes time period
 - Big HOME investment = long period of time
 - Small HOME investment = short period
- Period of Affordability = Period of Compliance



Affordability / Compliance

HOME \$ Per Unit	Length of Affordability / Compliance
Less than \$15,000	5 years
\$15,000 - \$40,000	10 years
More than \$40,000	15 years
Refinancing Rental Hsg.	15 years
Rental New Construction	20 years

Additional Funding for Projects Affordability/Compliance Period



PERIOD

Federal Cross-Cutting Regs

- HOME Reg lists other regs that apply
- Refer to other regs for applicability
- List includes regs about:
 - Non-Discrimination and Equal Access
 - Employment and Contracting
 - Environmental
 - Lead Based Paint
 - Relocation



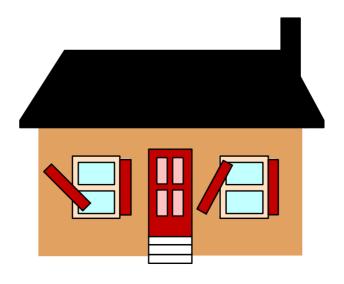
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Homeowner Rehabilitation Activities



Homeowner Rehabilitation

- This chapter covers:
 - Eligible activities and forms of assistance
 - Property types and eligible households
 - Program design issues







- Assist eligible owner-occupants with:
 - Repairs
 - Rehabilitation
 - Reconstruction

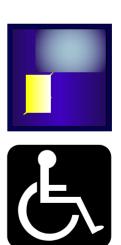




Special Purpose Homeowner Repairs



- These programs are ineligible IF the property does not meet minimum property standards upon completion:
 - Weatherization
 - Emergency repair
 - Handicapped accessibility







- Most common:
 - Grants
 - Deferred payment loans
 - Interest or non-interest bearing loans
- Can also use:
 - Loan guarantees
 - Interest subsidies
 - Other forms approved by HUD







- Hard Costs
 - Actual rehab
 - Accessibility improvements
 - Utility connections
- Soft Costs
- Relocation Costs







- Refinancing existing debt is eligible if:
 - Housing is owner-occupied
 - HOME funds are *loaned* for rehab
 - It reduces costs to borrower and housing is made more affordable
- Consider:
 - Needs of the household
 - Impact on your HOME budget

CHDO & Nonprofit Roles

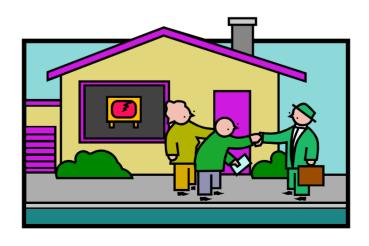


- Homeowner rehab is NOT an eligible CHDO set-aside activity
- Nonprofits may act as:
 - Subrecipient
 - Administrator
 - Community advocate/advisory group
 - Counselor to owners



Eligible Property Types

- To be eligible, housing must be:
 - Occupied by income-eligible homeowner
 - The owner's principle residence





Eligible Property Types

- Types of eligible housing:
 - Single-family housing
 - Condo unit
 - Coop or mutual housing unit if recognized by state law
 - Manufactured home





Maximum Property Value

- Value <u>after rehabilitation</u> must not exceed 95% of median purchase price for the area
- Determining the 95% of median value:
 - Use mortgage limits established by HUD for the 203(b) program OR
 - Perform local market survey

Property Value



- Individual property value must be determined prior to performing any work
- Establish after-rehab value using:
 - Appraisal including added value of rehabilitation
 - Unofficial estimate
 - Tax assessment if based on market value of comparable unit to post rehab





- PJs must have written rehab standards
- All rehab projects must meet written standards and state/local codes
- Or, if no local code exists:
 - Uniform Building Code, National Building Code or Standard Building Code OR
 - CABO One to Two Family Code OR
 - FHA Minimum Property Standards



Property Standards (II)

- Cost Effective Energy Conservation and Effectiveness Standards no longer apply
- Permanent utility hook-ups or permanent foundations for manufactured housing not required







- Homeowners must:
 - Be low-income
 - Occupy the property as their principle residence
- PJs may choose one of the three definitions of income







- Use one of three definitions
 - Annual (gross) income under Part 5
 - Census long form
 - IRS Form 1040 adjusted gross income
- Document the income
- Complete before assistance





Definition of Ownership

- Fee simple title
- 99-year leasehold interest
- Ownership in a condominium
- Ownership/membership in a coop or mutual housing project (if recognized by state law)
- Other HUD-approved form



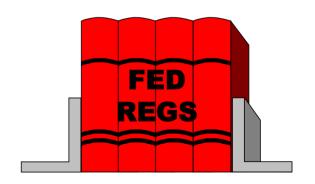
Long-Term Affordability

 No long-term affordability or occupancy requirements



Other Federal Requirements

- Other federal requirements that may apply:
 - Employment/contracting
 - Environmental reviews
 - Flood insurance
 - Lead-based paint
 - Relocation





Program Design Issues

- PJ objectives
- Type and level of assistance
- Selecting applicants
- Staffing/running your program



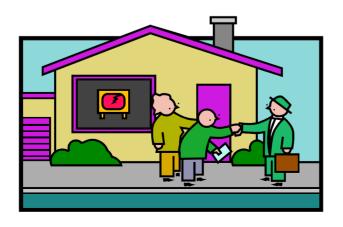
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Homebuyer Activities



Homebuyer Activities

- This chapter covers:
 - Eligible activities and forms of assistance
 - Eligible applicants and properties
 - Long-term affordability
 - Program design/implementation issues







- HOME can be used for:
 - Acquisition
 - Acquisition/rehabilitation
 - New construction
 - Lease-purchase if conveyed within:
 - 36 months of signing OR
 - 42 months of project completion







- Conversion of HOME rental units to homeowner units
 - If additional HOME funds → set affordability period by amount of direct assistance
 - ◆ If no additional funds → minimum affordability of original rental units





Forms of Assistance

- PJs generally use:
 - Grants
 - Deferred payment loans
 - Below-market rate loans
 - Loan guarantees







- HOME can be used for:
 - Financial assistance
 - Development/construction assistance
 - Both
- Financial assistance includes:
 - Downpayment/closing costs
 - Gap financing
 - Guarantees







- Hard costs:
 - Acquisition
 - Site preparation or demolition
 - Construction
- Soft costs:
 - Fees and appraisals
 - Homebuyer counseling
- Relocation Costs





Nonprofit & CHDO Roles

- Nonprofits can:
 - Manage a homebuyer program as a subrecipient
 - Play a limited administrative role
 - Provide counseling
- CHDOs serve as developer or sponsor of a project



Eligible Properties

- Eligible property types:
 - Single-family home
 - Two-to-four unit property
 - Condominium unit
 - Coop or mutual housing unit (if recognized as ownership by state)
 - Manufactured home



Maximum Property Value

- If acquisition only,
 - Sales price cannot exceed 95% of the median area purchase price
- If acquisition and rehab,
 - After-rehab value cannot exceed 95% of the median area purchase price
- 95% limit may be established by PJ or use HUD limits

Property Standards - Acquisition



- If acquisition only,
 - state/local housing standards and codes
 - If no state/local standards, then Section 8 HQS
 - House must be inspected
 - Must meet standards at time of occupancy



Property Standards - Acquisition and Rehab



- If acquisition and rehab
 - Written rehab standards, and
 - State/local code/standards
 - If no state/local code, meet a national code



Property Standards - Acquisition and Rehab



- Acquisition and rehab (cont.):
 - Inspect prior to occupancy
 - No health and safety defects
 - before occupancy, and
 - no later than 6 months after transfer
 - Meet applicable codes
 - at project completion, and
 - within 2 years of transfer



Property Standards - New Construction



- If new construction
 - State/local code and standards
 - If no state/local code, meet a national code
 - Also meet Model Energy Code







- Low-income
- Property will be principal residence
- Income eligibility determined
 - At purchase for existing housing
 - At contract signature for new construction
 - At signing of lease-purchase agreement



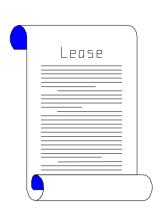


- To verify income:
 - Use one of the three income definitions
 - Review source documents
 - Project income for next 12 months
- Income verification good for six months





- Types of ownership allowed:
 - Fee-simple ownership
 - 99-year leasehold
 - Condo ownership
 - Coop or mutual housing ownership/membership, if recognized by state law
 - Other forms must be HUD-approved





Long-Term Affordability

HOME \$	Affordability Pd.
< \$15,000	5 yrs.
\$15,000 - 40,000	10 yrs.
Over \$40,000	15 yrs.

No requirements that:



- PITI be affordable at purchase OR
- PITI remain affordable over time



Recapture/Resale

- Compliance during the period of affordability:
 - Recapture
 - Resale

Recapture Provisions

- Recapture most like a conventional loan
- Buyer pays-back direct subsidy
 - Direct subsidy is
 - assistance that reduced purchase price from fair market value, <u>and</u>
 - direct assistance to the homebuyer (e.g., downpayment or closing cost assistance)
 - May sell to any willing buyer

Recapture Provisions

- Recapture all or part of subsidy
 - May forgive portion
 - May share net proceeds
- Development subsidies NOT subject to recapture
 - If development subsidy only, must use resale provisions
- When no \$ subject to recapture must use resale provision
 - If development subsidy only





- With resale, when home is sold:
 - House must be affordable to new buyer
 - New buyer must be low income
 - New buyer must occupy house as principal residence
 - Original buyer must receive a "fair return"
 - Remaining resale restrictions apply to new buyer





- Presumption of affordability allowed
 - Concept
 - Homes are of modest value and will stay so
 - Homes are affordable to low-income buyers using conventional financing
 - Define neighborhood
 - Document with market analysis that is updated periodically





- Enforce recapture/resale requirements with:
 - Deed restriction
 - Covenant
 - Lien
 - Others



Other Federal Requirements

- Other federal requirements may apply:
 - Fair Housing and equal opportunity
 - Affirmative marketing
 - Davis-Bacon labor standards
 - Flood insurance
 - Relocation
 - Lead-based paint



Program Design and Implementation



- Working with Private Lenders
- Selecting Resale or Recapture



Working with Lenders

- Key Program Design Issues:
 - Identify the market
 - Keep program simple/easy to administer
 - Centralize key functions
 - Establish realistic goals
 - Decide type of relationship needed with lender





- Key areas of negotiation:
 - Loan origination and processing
 - Type of loans and terms
 - Volume and fees







Recapture:

- Allows maximum flexibility to PJ and owner
 - Resale at any price
 - Allows program income; PJ decides how much
 - Easier to administer
- Lenders prefer
- Cannot be used when:
 - No direct assistance
 - No assistance to be recaptured

Recapture or Resale?

- Resale:
 - Maintains affordable housing stock
 - Best for appreciating neighborhoods
 - Complicated for buyers
 - More complex to administer
- Presumption of affordability:
 - Simplifies resale
 - Must complete and update market analysis



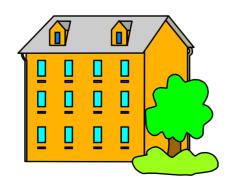
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Rental Housing Activities





- This chapter covers:
 - Eligible activities and forms of assistance
 - Eligible beneficiaries and properties







- HOME funds may be used for:
 - Acquisition
 - Rehabilitation
 - New construction



- PJs
- For-profits or nonprofits (incl. CHDOs)
- Private property owners
- PHAs



Forms of Assistance

- HOME allows grants, loans and other forms of assistance
- Common forms of assistance with rental housing:
 - Predevelopment loans and grants
 - Construction loans
 - Permanent mortgage loans
 - Bridge loans
 - Credit enhancements



Operating Deficit Reserves



- Initial operating deficit reserve in new construction AND rehab projects allowed
 - Reserve cannot exceed 18 months
- Reserve can be used only for:
 - Project operating expenses
 - Scheduled payments to replacement reserves
 - Debt service



What is a Project?

- A project is 1 or more buildings on a site or sites under common ownership, management and financing
- Sites do NOT have to be within a 4block area
- Project includes ALL activities associated with the site or building

Maximum HOME Investment



- HOME maximum per unit subsidy limit applies
- The amount of actual subsidy per unit will depend upon:
 - Proportion of total project cost that is HOME-eligible
 - How many units are HOME-assisted units AND
 - The financial needs of the project

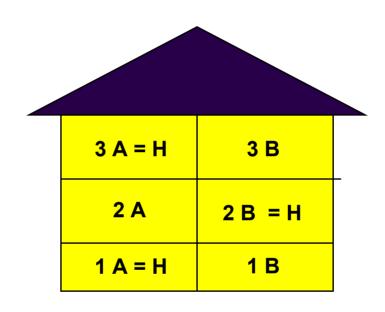
Determining HOME-Assisted Units



- Only units receiving HOME \$ are subject to HOME requirements
- Number of HOME units must be specified at project commitment
 - For properties with HOME and non-HOME units, must select "fixed" or "floating" HOME units



Fixed & Floating Units



- Fixed = 1A, 2B, 3A always HOME units
- Floating = unit numbers change but always have 3 HOME units

Allocation Costs



- Determine total HOME eligible costs
- For projects with HOME and non-HOME units, allocate costs across units
 - If HOME and non-HOME units are comparable, costs can be pro-rated
 - If units are <u>not</u> comparable, actual costs must be determined unit-by-unit

Roles of Nonprofit and CHDO



- Nonprofits may be:
 - Developers, owners and sponsors
 - Property managers
 - Program administrators (as subrecipients)
- CHDO as owner, developer or sponsor counts towards CHDO set-aside





- No requirements on type or style of property
- Eligible types include:
 - Transitional and permanent housing
 - SROs and group homes
 - ECHO units







- Property previously assisted with HOME during its affordability period
- Public housing financed under the 1937 Act







- Acquisition only:
 - State/local code
 - If no state/local code applies, Section 8 HQS
- Rehabilitation:
 - PJ's written rehab standards AND applicable state/local code
 - If no state/local code applies, one of the national model codes





- New construction:
 - State/local code OR
 - If no state/local code, one of the national model codes
 - Model Energy Code







- Handicapped accessibility (Section 504) requirements may apply
- Site and Neighborhood Standards apply to new construction of rental housing
- Fair Housing applies to all new construction



Long-Term Affordability

Acquisition or acquisition and rehab activities:

Per Unit HOME \$	Min. Affordability Period
<\$15,000	5 years
\$15,000 - \$40,000	10 years
>\$40,000	15 years
New Construction/ Acquisition	20 years
Refinancing of Rehab	15 years

Rent and Occupancy Requirements



- Must be legally enforced for the term of the affordability period through:
 - Covenants
 - Deed restrictions
 - Others approved by HUD
- May only be terminated upon transfer by deed or lieu of foreclosure – PJ must repay funds for units no longer affordable





- High HOME and low HOME rents
 - Published by HUD
 - Tenants given notice of increases
- Adjust rents for tenant-paid utilities





The Program Rule

- 90% Of households assisted with HOME rental and TBRA must have incomes at/below 60% of MFI
 - Applies when funds are spent -- initial occupancy
 - NOT project-specific
 - Balance of units may be at/below 80% of MFI





- Projects with 5 or more units must have at least 20% of units occupied by families at/below 50% of MFI
 - Rents must be at Low HOME rent level
 - Balance of units may be at/below 80% of median at high HOME rent level

To Meet Program Rule Initial Occupancy Rule



- ALL ≤ 60% median (High HOME Rent)
- Projects ≥ 5 units
 - 20% ≤ 50% median (low HOME Rent)
- Exceptions up to 80% median for in-place tenants



Initial Income Eligibility

- To determine eligibility, use 1 of 3 income definitions:
 - Part 5 (gross) income
 - Adjusted gross income defined by IRS for IRS Form 1040
 - Annual income as reported on Census long form
- Source documentation must be obtained and verified

Annual Income Re-examinations

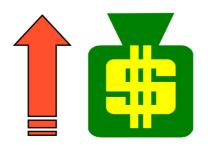


- Annually, tenant income must be reexamined
 - Review source docs OR (at PJ discretion)
 - Get written statement and certification from the family OR
 - Get written statement from another meanstested government program
- At least every 6th year, source docs MUST be reviewed

Increases in Tenant Income



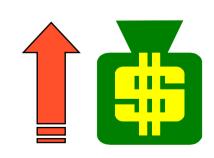
- If the income of a tenant in Low HOME Rent unit increases up to 80% of MFI:
 - May increase rent to High HOME rent level
 - Must rent the next HOME-assisted unit (fixed projects) or next available unit (floating projects) at Low HOME rent



Increases in Tenant Income



- If income of a tenant in a HOME unit exceeds 80% of MFI...
 - Tenant may remain in HOMEassisted unit <u>BUT</u>
 - Tenant must pay rent equal to 30% of adjusted monthly income (HOME fixed units)
- Projects with HOME and LIHTCs are exempted from this requirement



Increases in Tenant Income in "Floating" Unit Projects



- Exception for tenants whose income increases above 80% MFI in "floating" HOME units -- rent cannot exceed comparable market rent
- In "floating" unit projects, next available unit must be rented to HOME-eligible tenant

Monitoring and Inspections



- PJs must verify compliance with HOME requirements each year
- On-site property inspections are required:
 - Every 3 years for projects with 1-4 units
 - Every 2 years for projects with 5-25 units
 - Each year for projects with 26 or more units





Layering Review

- PJs must evaluate projects to ensure that only amount of HOME funds necessary is invested
- PJ must have written layering guidelines
- Each project file must contain the subsidy layering review
- PJs may use layering reviews done by HUD or State agencies



Layering Review

- If PJ's conduct their own reviews, need to analyze:
 - Sources and uses of funds
 - Certification of government assistance
 - Project development budget
 - Proforma
- Determine per-unit costs





- Important source of equity
 - Dollar for dollar tax credit for 10 years
 - Developer serves as general partner
 - Investors purchase credits and participate as limited partners





- Eligible Use
 - New construction
 - Rehabilitation
 - Acquisition of existing housing for conversion of affordable units

LIHTC Affordability Requirements



- Rents are similar to HOME-- based on median income and unit size, utility costs included in rents.
- Occupancy thresholds:
 - At least 20% of units occupied by < 50% of median; or
 - At least 40% of units occupied by < 60% of median
- 30 year affordability period (15 year compliance period and 15 year extended use)



Calculating the LIHTC

- Eligible Basis (excludes land cost) x
 Applicable Fraction (units or floor space) x
 130% (QCT/DDA if applicable)= Qualified
 Basis
- Qualified Basis x Tax Credit Rate (4% or 9%) x 10 years = Total Value of Credit
- Total Value of Credit x Synidicator's Price (e.g., 77 cents per dollar of credit) = Equity Available





- Rents cannot exceed either program's limits
- Income eligibility:
 - Use Part 5 (Section 8) Annual Income
 - Must review source documents
- LIHTC typically requires review of source documents for income reexaminations
- Separate LIHTC and HOME monitoring

Combining HOME and LIHTC



- HOME funds as market rate loan (9% credit)
- HOME funds as below market loan with 9% credit
- HOME funds as below market loan with 4% credit
- HOME funds as grant

Combining HOME & LIHTC



- Occupancy requirements depend upon
 - Type of credit taken
 - Type of HOME funding provided (belowmarket or market rate)
- If taking the 9% credit and using a BMIR loan, higher occupancy standard applies

Overlapping HOME/LIHTC Rules



- Occupancy Requirements
- Rent Requirements
- Establishing Tenant Eligibility
- Reexaminations of Income
- Over Income Tenants
- Monitoring



Refinancing Guidelines

- Refinancing only allowed when necessary to permit or continue affordability
- Refinancing cannot be primary purpose of HOME investment



Refinancing Guidelines

- PJ must establish minimum refinancing guidelines and include in Consolidated Plan
- Guidelines must:
 - Demonstrate rehab is primary activity
 - Require a review of management to ensure no disinvestment in the property and future needs of project are being met





- Leases must be for at least 1 year, unless agreed upon by owner and tenant
- Leases may not contain certain provisions
- Owner may terminate tenancy with 30 days notice under certain conditions
- Owners MUST adopt written tenant selection policies and criteria



BUILDING HOME

Tenant-Based Rental Assistance



Tenant-Based Assistance

- This chapter covers:
 - Eligible TBRA households and units
 - Eligible forms of assistance under HOME
 - Options for establishing TBRA program
 - Key issues for design and administration of a TBRA program





TBRA is a rental subsidy that PJs can use to help individual households afford housing costs

- Rent
- Utility costs
- Security deposits
- Utility deposits



Other Rental Assistance Programs



- Most common type is the Section 8 Voucher program
- Other TBRA programs help tenants pay for costs associated with their rental housing



Rental Projects Vs. TBRA

- There are several key differences between traditional rental housing and TBRA
 - Families choose the unit
 - TBRA assistance is portable
 - Level of subsidy based on income of household and/or rent of the unit the household selects

Why Create a TBRA Program?



- Choice and mobility for households
- PJ flexibility in meeting fluctuating demands for housing
- Cost-effectiveness
- No long-term financial obligation
- May be used to help with relocation



Program Design Options

- General community-wide program
- Self-sufficiency program
- Homebuyer program
- Security deposit program
- Targeted populations program
- Anti-displacement program
- Security deposit program



Targeted Population Programs



- PJs may give preference to individuals with special needs
 - Must be an un-met need in PJs' Con Plan
 - Preference must address the need
 - PJs cannot discriminate on any basis prohibited by Fair Housing laws





Ineligible Activities

- Assisting a resident owner of a cooperative or mutual housing unit
 - Unless these units are considered rental housing units under state law
 - A tenant who rents from an owner of a cooperative or mutual housing unit may receive TBRA







- Preventing displacement of tenants from projects assisted with Rental Rehabilitation funds
- Providing funds to homeless persons for overnight or temporary shelter
- Duplicating existing rental assistance programs that already reduce rent payment to 30% of a tenant's income







- Tenants must be low-income
 - Prior to signing contract
- Program rule must be met...
 - For each funding allocation, 90% of households in HOME rental units and receiving TBRA must have incomes at/below 60% of MFI

Tenant Selection Requirements



- Written policy
 - Select households
 - Income
 - Preference
- Two options:
 - Select households from PHA Section 8 waiting list OR
 - Establish its own waiting list





- With suspension of federal preferences,
 PJ may design program with local preferences
 - Residency requirements
 - Targeted programs

Eligible Units



- Units may be publicly- or privatelyowned
- Units may not receive another form of rental subsidy
- Units must have a "reasonable rent"
- Units may have been developed or rehabilitated with HOME assistance





- PJs may permit portability of assistance
 - Within the PJ
 - Outside of the PJ

Property and Occupancy Standards



- Property must meet Section 8 HQS
- PJ must develop occupancy standards
 - Section 8 HQS OR
 - Higher local standards
- Assure compliance with Lead-Based Paint Title X Regulations
- At Occupancy and Annually.





■ Title X

- Units built before 1978 with at least one child less than 6 years old
- Notification
- Reduction
- Clearance
- Environmental Intervention Blood Lead Level





- Owners' lease must not contain prohibited lease provisions
- Term between tenant and owner must be for at least one year, unless mutually agreed upon
- PJ must establish termination/non-renewal standards



Amount of Subsidy

- Maximum TBRA Payment
 - \$XXX (jurisdiction-wide rent limit)
 - -\$XXX (30% of adjusted monthly income)
 - \$XXX maximum subsidy
- Minimum Tenant Payment
 - Established dollar amount OR
 - Percentage of income
- Subsidy contracts cannot exceed two years

Who will Administer the Program?



- PJs can:
 - Administer directly
 - Contract with PHA
 - Contract with other agencies

Type of Program

- Section 8 Model
 - Successful track record
 - Can be more efficient
 - Payments go directly to landlord
- New Program
 - May administer a security deposit only program
 - Payments may go directly to tenant

Calculating Rental Subsidy



- Factors affecting PJ's payment:
 - Family's income
 - Payment standard for each bedroom size AND
 - Cost of housing and utilities
- Subsidy also depends on type of TBRA program



Payment Standard

- HUD Established Payment Standard
- PJ Established Payment Standard
- Unit Specific Exception



Section 8 Voucher Model

- Assumes fixed PJ payment:
 - \$XXX (approved rent for unit)
 - -\$XXX (maximum PJ subsidy)
 - \$XXX (tenant portion)
- PJ generally pays difference between its payment standard and 30% of tenant's adjusted income



On-going Responsibility

- Occupancy Requirements
 - Inspections
 - Occupancy Units
- Rent increases
- Recertifications





- PJ must set utility allowance schedule
 - Estimate the average cost of utilities for typical types of housing and various utilities and fuel sources
 - Include water/sewer, electric, gas and trash
 - Telephone and cable T.V. NOT included





Processing Applications

- Key steps:
 - Application intake and waiting lists
 - Eligibility determinations
 - Coupon issuance
 - Request for unit approval
 - Lease execution and project set-up

Anti-Displacement and Relocation Activities



- For displacement,
 - If post-rehab gross rent exceeds TTP, tenant is "rent-burdened"
 - HOME TBRA or Section 8 assistance may be provided
- For relocation assistance,
 - HOME TBRA may be alternative for URA replacement housing payment
 - Length of assistance subject to relocation requirements



BUILDING HOME

CHDO Requirements and Activities



- This chapter covers:
 - The set-aside requirement
 - CHDO Qualifying criteria
 - Uses of HOME funds and roles for CHDOs
 - Selecting CHDOs
 - Building eligibility and capacity
 - Establishing long-term relationships





CHDO Set-Aside

The equivalent of at least 15% of each allocation must go to housing owned/developed/ sponsored by CHDOs

PJs have 24 months to reserve Funds for CHDOs



CHDO Qualifying Criteria

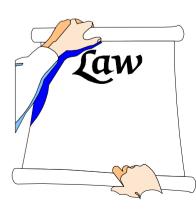
- CHDOs must meet requirements pertaining to their:
 - Legal status
 - Organizational structure
 - Capacity and experience



Legal Status



- To be eligible, organization must:
 - Be organized under state and local law
 - Have as its purpose to provide decent and affordable housing to low/mod income persons
 - Provide no individual benefit
 - Have a clearly defined service area
 - Have an IRS non-profit status

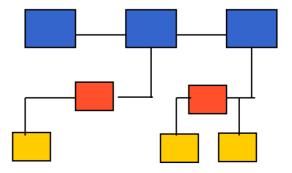




Organizational Structure

- CHDO board must have:
 - At least 1/3 reps of low-income community
 - No more than 1/3 reps of public sector

 Balance is unrestricted except when sponsored/organized by a for-profit



Low-Income Representation



- Three ways to meet the 1/3 minimum requirement:
 - Residents of low-income neighborhoods in the community
 - Low-income residents of the community
 - Elected representatives of low-income neighborhood organizations







- CHDO must also provide formal process for low-income beneficiaries to provide input
 - Must be described in writing
 - Must be in by-laws or resolution
- Ways to achieve this:
 - Special committees or neighborhood advisory councils
 - Open town meetings

Public-Sector Representatives



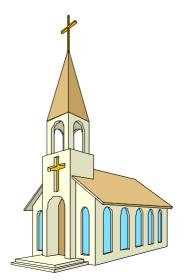
- Public sector representatives include:
 - Elected officials
 - Appointed officials
 - Public employees
 - Persons appointed by a public official
- Low-income public officials count against the 1/3 public sector max







- Religious entities can sponsor a CHDO
 - Must be secular organization
 - Religious entity may not control organization
 - Housing must be for secular purposes





CHDO Spin-Offs (II)

- For-profit entities can sponsor a CHDO:
 - Cannot be controlled by the for-profit
 - Primary purpose of for-profit cannot be housing ownership/management
 - For-profit reps cannot be more than 1/3 of board
 - CHDO must be free to contract for goods/services from any vendor



Capacity and Experience

- Organization must:
 - Have at least ONE YEAR of experience serving the community
 - Demonstrate staff capacity to carry out planned activities
 - Have financial accountability standards
- Capacity must be relevant to type of CHDO activity to be undertaken



CHDO Designation

- Don't make these mistakes
 - No geographic boundaries
 - Have applied for IRS tax-exempt status but haven't received IRS letter
 - Re-designation not done each year and board has changed
 - CHDO designation from neighboring jurisdictions used
 - CHDO doesn't have capacity



Uses of HOME Funds

- Eligible uses of CHDO set-aside funds:
 - Acquisition and/or rehab of rental or homebuyer housing
 - New construction (rental or homebuyer)
 - Direct financial assistance to:
 - buyers of HOME-assisted units
 - sponsored/developed by CHDO



Uses of HOME Funds II

- Ineligible use of set-aside funds:
 - Tenant-based rental assistance
 - Homeowner rehab
 - "Brokering" or other real estate transaction





- To count towards the CHDO set-aside, CHDO must act as:
 - Owner
 - Developer OR
 - Sponsor





- As owner, CHDO:
 - Holds valid legal title OR
 - Has long-term leasehold interest
- CHDO may be an owner in partnership
 - Must have effective control
- CHDO may be both owner and developer of its own project





- CHDO owns property OR has contractual obligation to property owner to:
 - Obtain financing AND
 - Rehabilitate or construct
- If rental, may also manage project
- If homeownership, CHDO transfers property to homebuyer





- As sponsor of rental housing,
 - Develops a project that it solely or partially owns
 - Conveys ownership to a second non-profit
- As sponsor of a homebuyer project,
 - Owns property and shifts responsibility to second non-profit
 - Second non-profit transfers title and obligations to homebuyers



CHDO vs. Subrecipients

- CHDOs may take on the role of subrecipient
 - Not a CHDO set-aside activity
 - May not receive HOME funds for a project through the subrecipient activity
 - May get access to PJ's admin \$\$



Special Assistance

- PJs may provide special forms of assistance to CHDOs
 - Project pre-development loans
 - Operating assistance
 - Use of HOME project proceeds
 - Capacity-building assistance





- Access to up-front money
- Costs must be
 - related to specific project
 - for HOME eligible activities
- Uses and costs must be customary and reasonable
- Up to 10% of set-aside
- Not limited to 10% of a project

Types of Pre-Development Loans



- Technical assistance and site control loans
 - Used to establish preliminary feasibility prior to site control
 - Do not require environmental clearance
- Seed money loans
 - Cover pre-construction costs
 - Must have site control



Restrictions on Pre-Development Loans



- Funds must be provided as a loan
 - CHDO must repay from construction loan proceeds or other income
 - PJ may waive repayment if:
 - There are impediments to project development beyond the CHDO's control
 - Project deemed infeasible

CHDO Operating Assistance



Up to 5% of PJ's HOME allocation may be used for CHDO operating

- Eligible uses:
 - Organizational support
 - Housing education
 - Admin expenses
 - Operating expenses

Limitations on Operating Assistance



- Assistance may NOT exceed:
 - \$50,000 each fiscal year OR
 - 50% of CHDO's total annual operating expenses for that year
 WHICHEVER IS GREATER!

 Admin funds to CHDOs acting as subrecipients do NOT count towards cap





- PJs may allow CHDO to retain some or all proceeds from a HOME project
- Proceeds might be:
 - Proceeds from permanent financing
 - Interest on HOME loans
- Proceeds are NOT considered program income



Use of Project Proceeds

- Use of proceeds must be for:
 - HOME-eligible activities OR
 - Other low-income housing activities
- Written agreement with CHDO must include:
 - Whether CHDO will retain any proceeds
 - The specific use of proceeds

Capacity-Building Assistance



- Only applies to PJs in first 2 years of participation in the HOME Program!
- HOME funds can be used for CHDO capacity building
 - Up to 20% of CHDO set-aside
 - Total cannot exceed \$150,000
 - Use for intermediary organizations, training and TA or operating expenses





- Identify potential organizations
 - Hold information sessions
 - Provide information to groups
- Determine eligibility and basic capacity
 - Use the CHDO checklist
- Assess additional needed capacity
 - Organizational issues
 - Experience
 - Financial management

Building Eligibility and Capacity



- Eligibility Issues "Fix It"
- Building capacity requires more
 - Good business planning
 - Sufficient capital
 - Keen marketing/customer knowledge
 - Technical expertise
 - Strong leadership and staffing



Creating New CHDOs

- Create new CHDOs when:
 - No CHDOs exist
 - Potential groups don't want to change structure or to work on bricks-and-mortar
 - Qualified groups don't have sufficient capacity
- PJs must avoid controlling organizations they charter

Building Long-Term Relationships



- Plan ahead and take a multi-year approach
- Build successful partnerships
- Continuously build the capacity of the "system"
- Create a network



BUILDING HOME

Match

Match



- This chapter covers:
 - Basic facts about match
 - Eligible and ineligible forms of match
 - How to meet the match obligation







- PJs must match 25% of HOME funds drawn down for project costs
 - Match must be a permanent contribution to the HOME Program
- Match liability must be satisfied by end of federal fiscal year



Match Requirements

- No match required for:
 - FY 1992 funds
 - Admin and planning costs
 - Funds to CHDOs for:
 - Operating expenses
 - Capacity building
 - Pre-development loans for projects that don't go forward
 - Shortfall funds



Eligible Sources of Match

- Cash or "cash equivalents"
- Value of waived taxes (HOME projects only), fees or charges
- Value of donated land/real property
- Cost of infrastructure improvements related to HOME projects
- Percentage of proceeds of housing bonds





Eligible Sources of Match

- Value of donated materials and labor
- Sweat equity
- Direct costs of supportive services to residents of HOME projects
- Direct costs of homebuyer counseling to HOME-assisted households

Cash and Cash Equivalents



- Cash must be:
 - From a non-federal source
 - Permanent contribution
- Cash equivalents means the value of grants and below-market interest rate loans
 - Match notice includes guidance on calculations



Forbearance of Fees

- Two kinds of waived fees may be counted as match:
 - State and local taxes, fees and charges
 - Only on HOME-assisted projects
 - Value of foregone real estate taxes must be based on after-rehab value
 - Other charges and fees
 - Fees associated with property transfer or development

Donated Land/Real Property



- Can be donated or sold at below-market value
- Can be for a HOME-assisted or HOMEeligible
- Property acquired with non-federal funds counted at 100% of its value
- Match credited when ownership is transferred

Property Acquired with Federal Funds



- To get match credit:
 - Property must have been acquired for HOMEassisted or HOME-eligible project
 - Property must have been acquired at or below the appraised value
 - Seller must acknowledge the sale at or below market value as a donation to HOME
- Amount of credit varies according to different circumstances





- To get credit, infrastructure must be:
 - Directly facilitate the occupancy of HOMEassisted project
 - Completed with the HOME project or within 12 months prior to HOME funding commitment
 - Paid for with non-federal funds
- In HOME and non-HOME housing, investment must be prorated





- Investment in infrastructure credited:
 - When funds are expended OR
 - If improvements made prior to HOME commitment, when HOME funds are committed
- HOME projects only



Housing Bond Proceeds

- No more than 25% of a PJ's total match obligation can be met through loans made with bond proceeds
- To be eligible, proceeds must be provided to either HOME-assisted or HOME-eligible units



Housing Bond Proceeds

- Limitations on the amount of match credit that can be counted:
 - 50% of loans to multi-family projects
 - 25% of loans to single family projects
- Loans from bond proceeds credited at loan closing

BONDS

Donated Labor, Services, Equipment and Materials



- To count donated material, PJs must use normal cost estimating procedures to determine value
- To get credit for donated or reduced-rate equipment,
 - Calculate normal rental rate
 - Document with letter from equipment owner

Donated Labor, Services, Equipment and Materials



- For donated or reduced-rate labor or services,
 - HUD publishes rates for donated unskilled labor
 - Skilled labor valued at rate normally charged for the service
- Donations credited at time they are used/contributed to the project





Sweat Equity

- Must be contributed as part of an established program of the PJ
 - Calculate at rate of unskilled labor (provided by HUD)
- Can be contributed up until project completion report submitted



Supportive Services

- Services must be provided to residents of HOME-assisted units
- Services must be:
 - Paid for with non-federal funds
 - Provided during affordability period
 - Necessary for independent living OR required in self-sufficiency program
- Match credited when services are provided



Homebuyer Counseling

- Value of counseling credited only for HOME-assisted homebuyer families
- Ongoing counseling during the affordability period is eligible as match
- Match credited when counseling provided

Ineligible Match Sources



- Contributions from federal sources
- Interest rate subsidy from tax-exempt financing or tax credits
- Owner equity/investment in a project (except sweat equity)
- Cash/contributions from applicants or recipients
- PJ's administrative cost
- Match for any other federal program

Meeting the Match Obligation



- Plan ahead
- Consider timing
- Be creative
- Set up a system
- Have a long-term strategy



BUILDING HOME

Monitoring, Record-keeping and Reporting



Monitoring Function

- Monitoring fosters:
 - Production/accountability
 - Compliance with requirements
 - Responsiveness to community needs
 - Effective use of resources
 - Good organizational performance





- PJ
- CHDO
- Subrecipient
- Developers
- Contractors

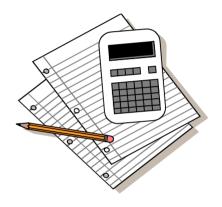




Annual Monitoring Plan

Address:

- Monitoring objectives
- Basic monitoring elements
- Staff and schedule
- Areas for in-depth monitoring
- Follow-up activities
- Coordination among key groups





Steps in Developing Plan

- Identify monitoring objectives
- Develop monitoring strategy
- Use risk factors to set priorities
- Assign staff and develop schedule
- Perform reviews
- Implement follow-up





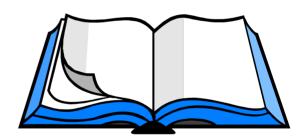
- Options for staffing:
 - Institutionalize
 - Collaborate
 - Contract out





Policies and Procedures

- Develop monitoring policies, procedures, guides
- Include sample:
 - Form letters
 - Checklists
 - Job descriptions





Levels of Monitoring

- HUD review of PJs
 - Annual review
 - If issues, may result in concerns or findings
 - If problems not resolved, sanctions may be imposed



Levels of Monitoring II

- PJ monitoring of its programs and administration
 - Consistency with Con Plan
 - Commitment and expenditure of funds
 - Match
 - Compliance in program design/implementation with HOME rules
- Must monitor subrecipient programs



Levels of Monitoring III

- Project monitoring
 - Project meets requirements
 - Needed regardless of type of project or entity
- Beneficiary monitoring
 - Make sure families meet income and occupancy requirements





- Determine risk factors
- Assign weight to risk factors
- Determine rating by factor
- Compile all scores
- Rank organizations





- First step
- Examine reports and financial information
- Gather additional information as needed







- Collect info to:
 - Assess performance
 - Assess compliance
 - Determine adequacy of records





- Prepare for visit by reviewing:
 - Application
 - Reports
 - Draw downs
 - IDIS reports
 - Previous monitoring
 - Audits





- Conduct visit:
 - Notify funding recipient of visit
 - Conduct entrance conference
 - Gather data
 - Document
 - Exit conference





On-Site Step 3

- After visit, conduct PJ staff meeting
 - Review findings
 - Determine course of action
 - Assign tasks





- Provide follow-up letter
 - Issue promptly
 - Results of the review
 - Required tasks
 - Consequences of inaction
 - TA or other available assistance
 - Send to CEO





- Happens when funding recipient does not make corrective action
- Written agreements are the backbone for this
- Intervention stages:
 - Stage 1: low level
 - Stage 2: moderate
 - Stage 3: high



Outreach to Recipients

- Important to share information with funding recipients
- Consult with HUD for sample materials
- Conduct training sessions and orientations
- Provide TA

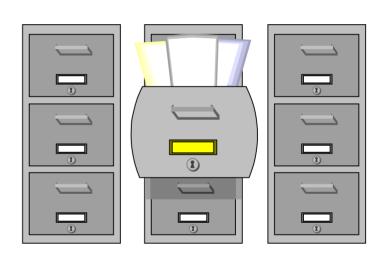


Records



■ Types:

- Program
- Project
- CHDO
- Financial
- Program admin
- Other federal
- Keep 5 years







- Submit CAPER annually
- Contains:
 - Accomplishments
 - Status of actions to implement strategy